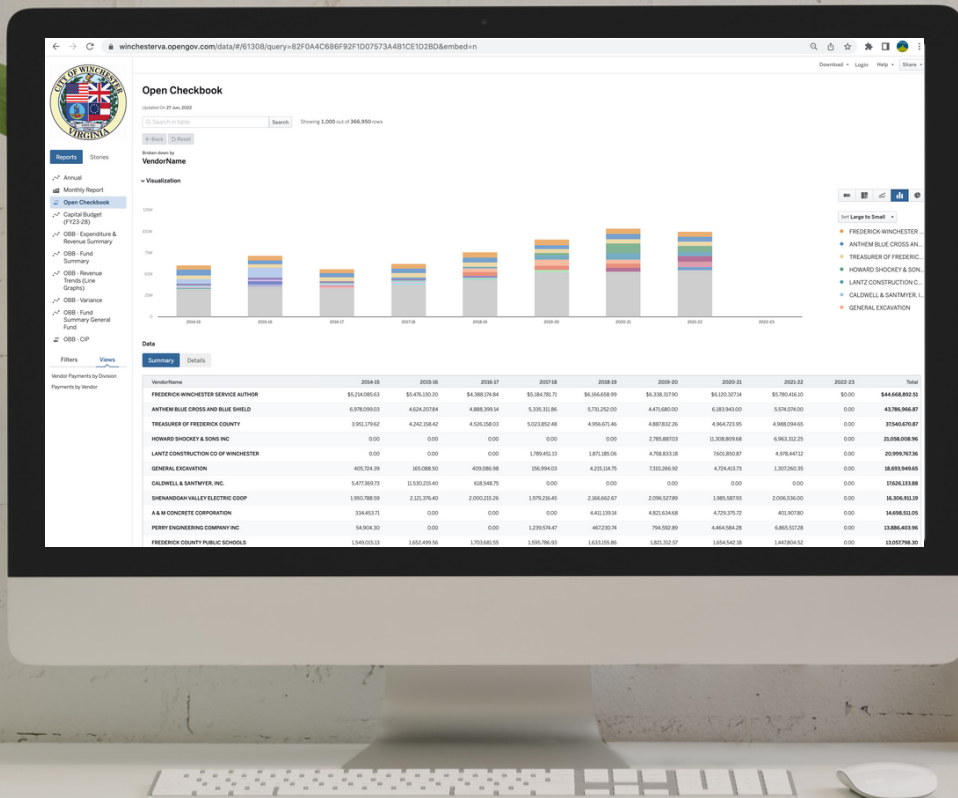


Budget in Brief

Fiscal Year 2023 • July 1, 2022-June 30, 2023



The City's Budget Book is Now Electronic!



winchesterva.opengov.com/transparency



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Welcome

The City's Funds

The accounts of the City are organized into funds. A fund is a group of related accounts used to control money that has been earmarked for specific activities or objectives. By keeping revenue in its appropriate funds, the City is able to obey laws that require certain money to be spent on specific uses - for example, that means the City may not raise water bills to pay for police services. Of the City's adopted budget, most of the big spending decisions occur within the City's general fund.

Capital Improvement Plan (CIP)

Every year, the City adopts a capital improvements plan for the next five years. Capital improvements include projects such as street construction, park improvements, water infrastructure, traffic systems, public buildings, sewers, etc. Since capital projects tend to be costly, the City issues bonds to help cover costs. The City then uses the cash received from bond sales to pay for capital projects, and repays investors over time at tax-exempt interest rates determined by competitive bids received at the time the bonds were issued. This process is similar to a homeowner taking out a home improvement loan to complete a major home repair project.



General Fund

The General Fund is where the City has the most discretion. The two major sources of funding for the General Fund are general property taxes and other local taxes combined. These two sources make up 85% of the General Fund budget.

Information Technology Plan (ITP)

The ITP is a five-year forecast of the City's information technology needs to maintain the efficiency of the City services and the safety of staff.

Equipment Replacement Plan (ERP)

City Council recognizes the importance of providing employees with the tools need to do their jobs. To address this need, the ERP serves as a dedicated revenue source for future equipment funding.

CITY OF WINCHESTER, VA

STRATEGIC PLAN

2021-2026

GOALS

1

WORKING WINCHESTER

Promote economic opportunity for all residents through small business supports and workforce development

2

BUILDING WINCHESTER

Establish the foundation for a vibrant community by stimulating development of affordable housing, revitalizing catalyst sites, and building smart infrastructure

3

STRENGTHENING WINCHESTER

Foster a safe, healthy and diverse community for all with ample opportunities for recreation, wellness, and cultural activities

4

MOVING WINCHESTER

Facilitate the movement of people and goods around the city with comfortable sidewalks and trails, expanded transit, and safe streets

5

SUPPORTING WINCHESTER

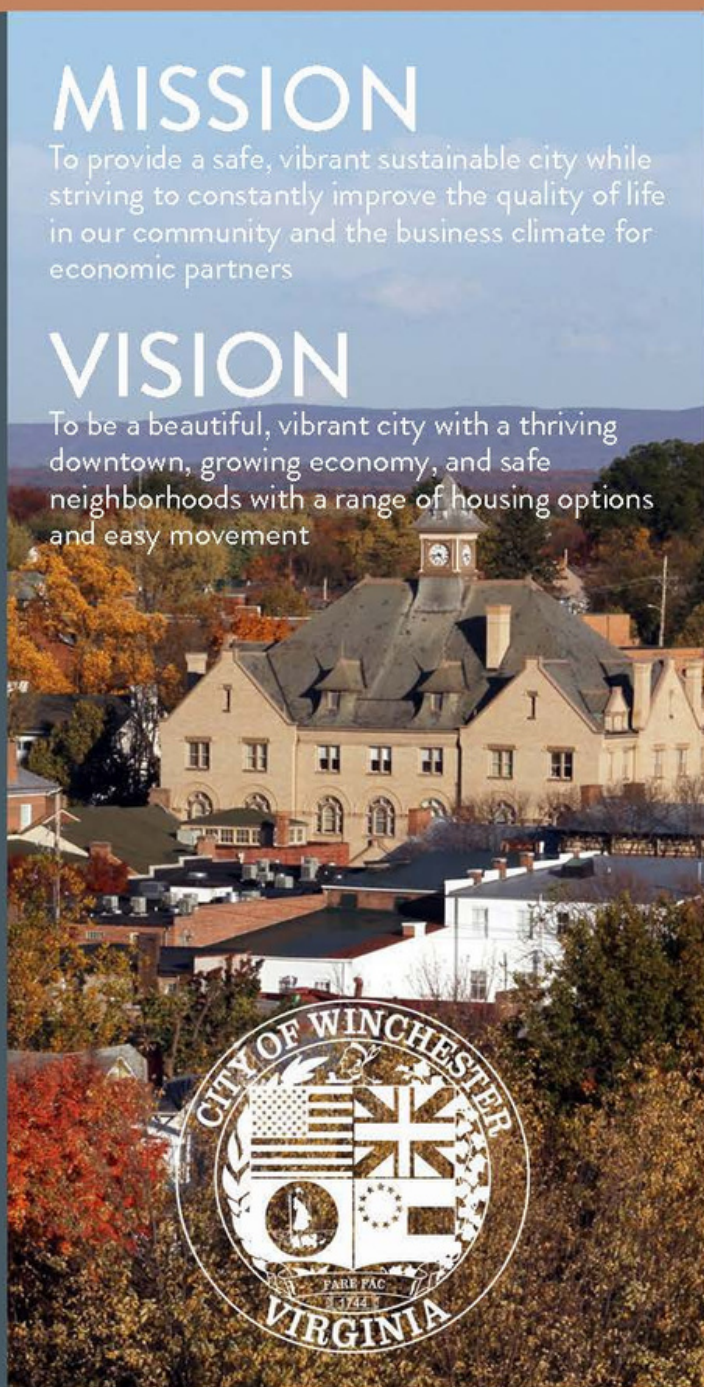
Support the City's high-performing operations with effective and open communication, innovation, and sound fiscal policies

MISSION

To provide a safe, vibrant sustainable city while striving to constantly improve the quality of life in our community and the business climate for economic partners

VISION

To be a beautiful, vibrant city with a thriving downtown, growing economy, and safe neighborhoods with a range of housing options and easy movement



Adopted Budget Overview

All Funds	FY23 Adopted Budget	Difference from FY22 (+/-)
General	\$100,675,000	\$7,650,000
Social Services	\$12,012,000	\$1,223,000
City Grants Fund	\$8,141,000	\$8,141,000
Highway Maintenance	\$3,670,000	\$225,000
Transit	\$3,212,000	\$1,947,000
Emergency Medical Services	\$1,150,000	\$0
Winchester-Frederick County Convention & Visitors Bureau	\$696,000	\$127,000
Law Library	\$50,000	\$0
Parking Authority	\$1,338,000	(\$18,000)
Capital Improvement	\$7,100,000	(\$9,002,000)
Utilities Operating	\$27,962,000	\$1,615,000
Utilities Capital Improvement	\$7,400,000	(\$4,900,000)
Employees Benefits	\$644,000	(\$239,000)
Maintenance Operating	\$2,669,000	\$945,000
Northwestern Regional Jail Authority Capital	\$1,224,000	\$7,000
Frederick-Winchester Service Authority	\$6,809,000	\$522,000
Juvenile Detention	\$3,313,000	\$52,000
Schools	\$105,057,542	\$14,741,328
Total Expenditures	\$293,122,542	\$23,036,328

Adopted Budget Overview

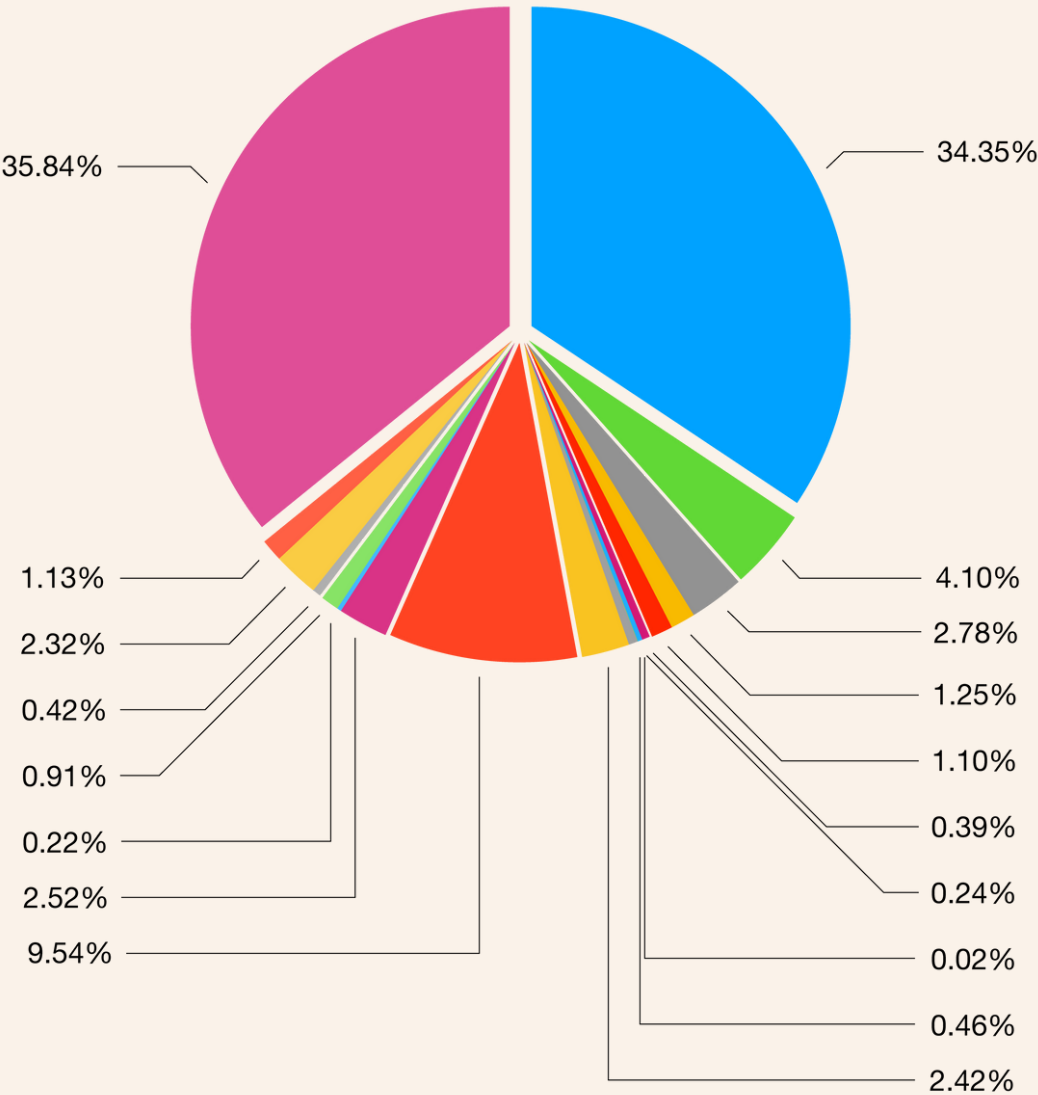


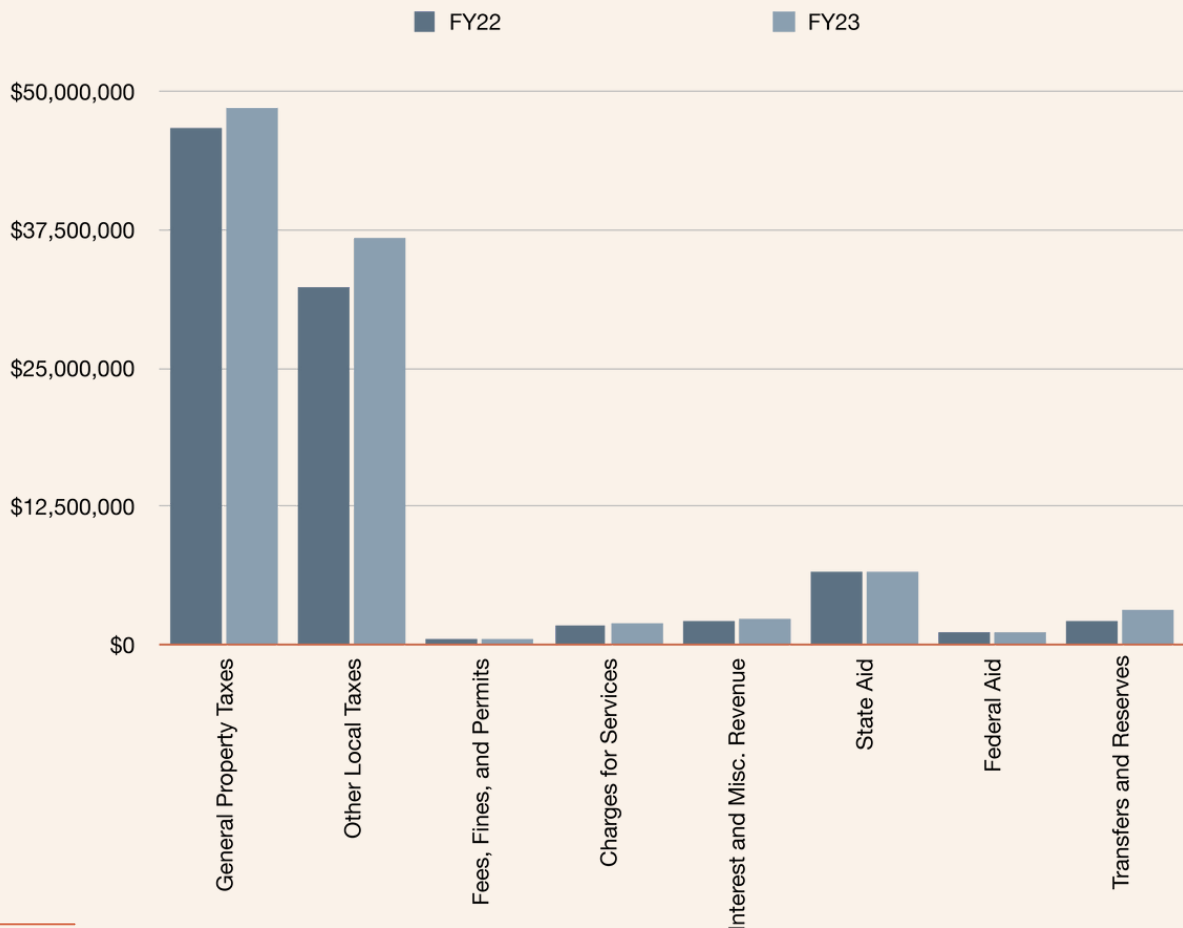
Chart reads clockwise starting with General (blue) and ending with Schools (pink).

- General
 - Social Services
 - City Grants Fund
 - Highway Maintenance
 - Transit
 - Emergency Medical Services
 - Winchester-Frederick County Convention & Visitors Bureau
 - Law Library
 - Parking Authority
- Capital Improvement
 - Utilities Operating
 - Utilities Capital Improvement
 - Employees Benefits
 - Maintenance Operating
 - Northwestern Regional Jail Authority Capital
 - Frederick-Winchester Service Authority
 - Juvenile Detention
 - Schools



FY23 Revenues

Revenues	FY22	FY23	Percent of FY23 Budget
General Property Taxes	\$46,746,900	\$48,466,900	48.14%
Other Local Taxes	\$32,256,600	\$36,779,600	36.53%
Fees, Fines, and Permits	\$441,200	\$596,100	0.59%
Charges for Services	\$1,629,900	\$1,843,300	1.83%
Interest and Miscellaneous Revenue	\$2,219,900	\$2,333,000	2.32%
State Aid	\$6,603,750	\$6,528,100	6.48%
Federal Aid	\$1,059,550	\$1,035,100	1.03%
Transfers and Reserves	\$2,067,200	\$3,092,900	3.07%
Total Revenue	\$93,025,000	\$100,675,000	100%



Other Local Taxes

\$12,500,000	State sales tax
\$1,945,000	Utility
\$7,609,500	Business licenses
\$1,373,000	Franchise
\$800,000	Cigarettes
\$100,500	Admissions
\$9,530,500	Meals
\$900,500	Motel
\$14,600	Short-term rental
\$1,500,000	Communications
\$506,000	Other

\$36,779,600	Total
--------------	-------

General Property Taxes

\$33,089,000	Real Estate
\$14,027,900	Personal Property
\$1,350,000	Machinery and tools

\$48,466,900	Total
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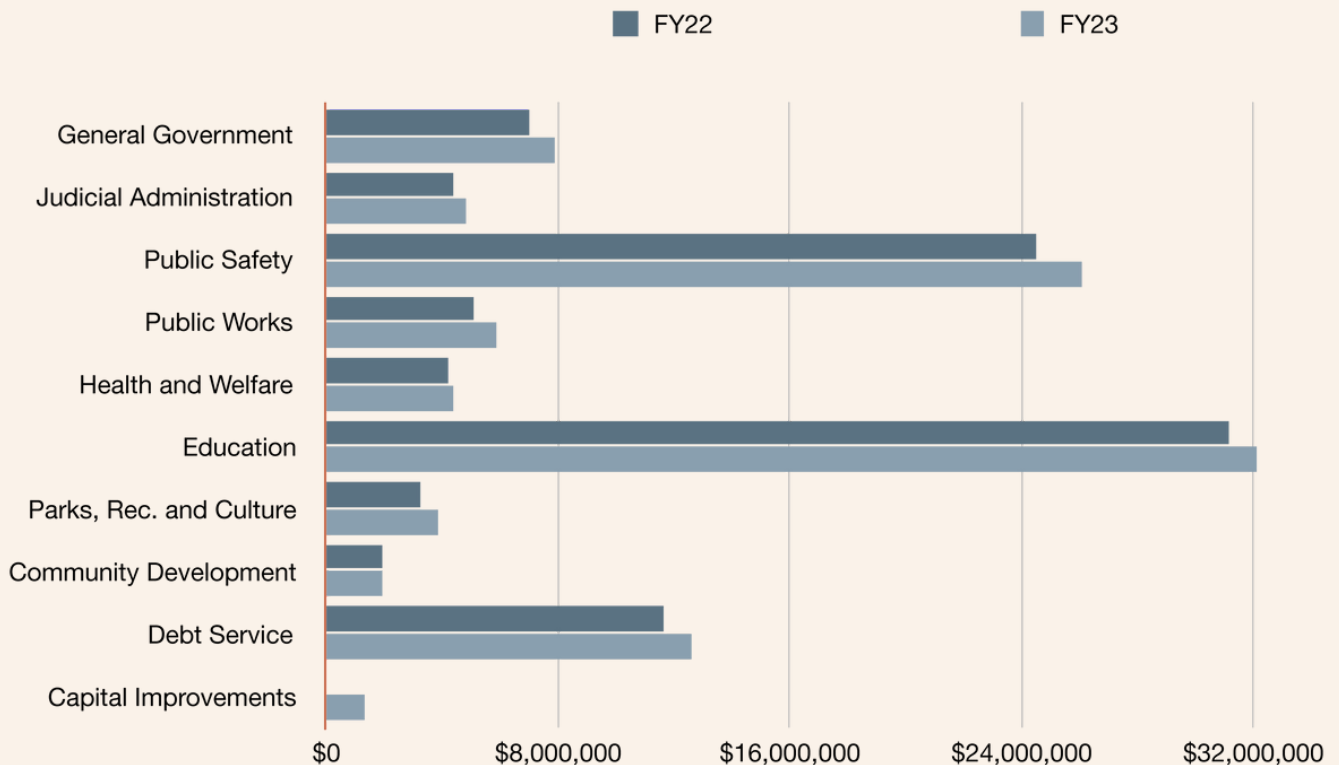
City Budget Transparency



View the City's budget and checkbook in real time. Scan the code or visit winchesterva.opengov.com/transparency

FY23 Expenditures

Expenditures	FY22	FY23	Percent of FY23 Budget
General Government	\$7,017,673	\$7,834,499	7.78%
Judicial Administration	\$4,391,975	\$4,780,900	4.75%
Public Safety	\$24,464,042	\$26,061,468	25.89%
Public Works	\$5,054,800	\$5,863,700	5.82%
Health and Welfare	\$4,213,061	\$4,402,436	4.37%
Education	\$31,099,840	\$32,101,228	31.89%
Parks, Rec. and Culture	\$3,218,841	\$3,844,300	3.82%
Community Development	\$1,941,868	\$1,961,469	1.95%
Debt Service	\$11,622,900	\$12,555,000	1.26%
Capital Improvements	\$0	\$1,270,000	12.47%
Total Expenditures	\$93,025,000	\$100,675,000	100%





Transfers

Transfers	FY22	FY23
Capital Improvements	\$0	\$1,270,000
Social Services	\$3,387,040	\$3,518,658
Highway Maintenance Fund	\$0	\$105,000
Transit	\$0	\$146,500
Tourism	\$150,500	\$150,500
Total	\$3,537,540	\$5,190,658

End of Year Reserves

\$26,093,508	FY21
\$26,233,733	FY20
\$27,020,136	FY19
\$26,586,803	FY18

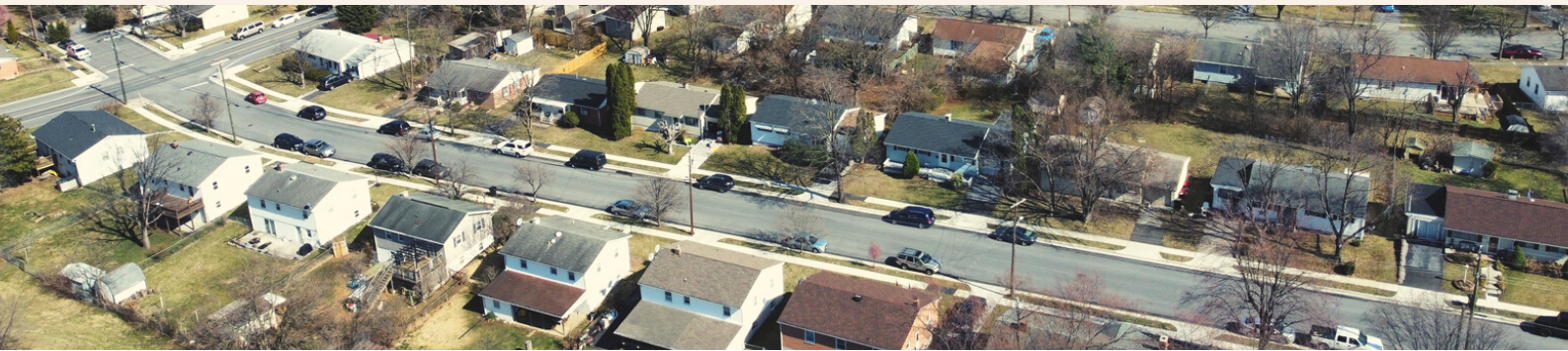
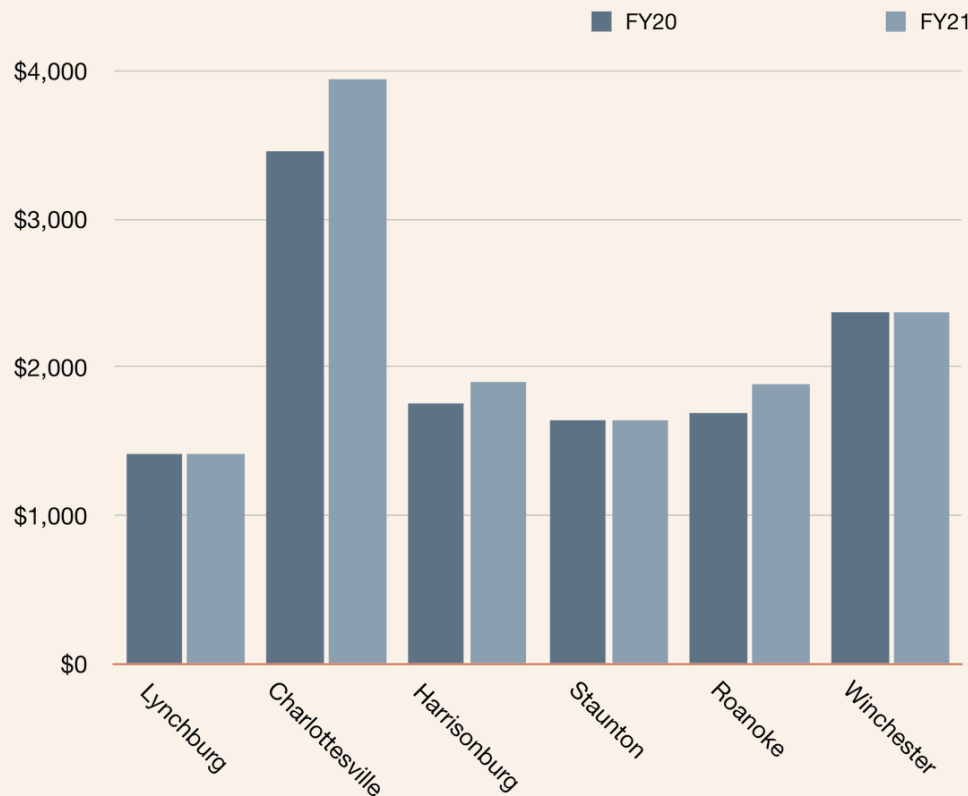
Reserves and transfers

The City's Reserves are the "rainy day" fund for unexpected expenses and emergencies.

Transfers are payments to an internal department to provide for the delivery of services to the public. For example, the General Fund transfers funding to Social Services to provide assistance in the form of health and welfare programs.

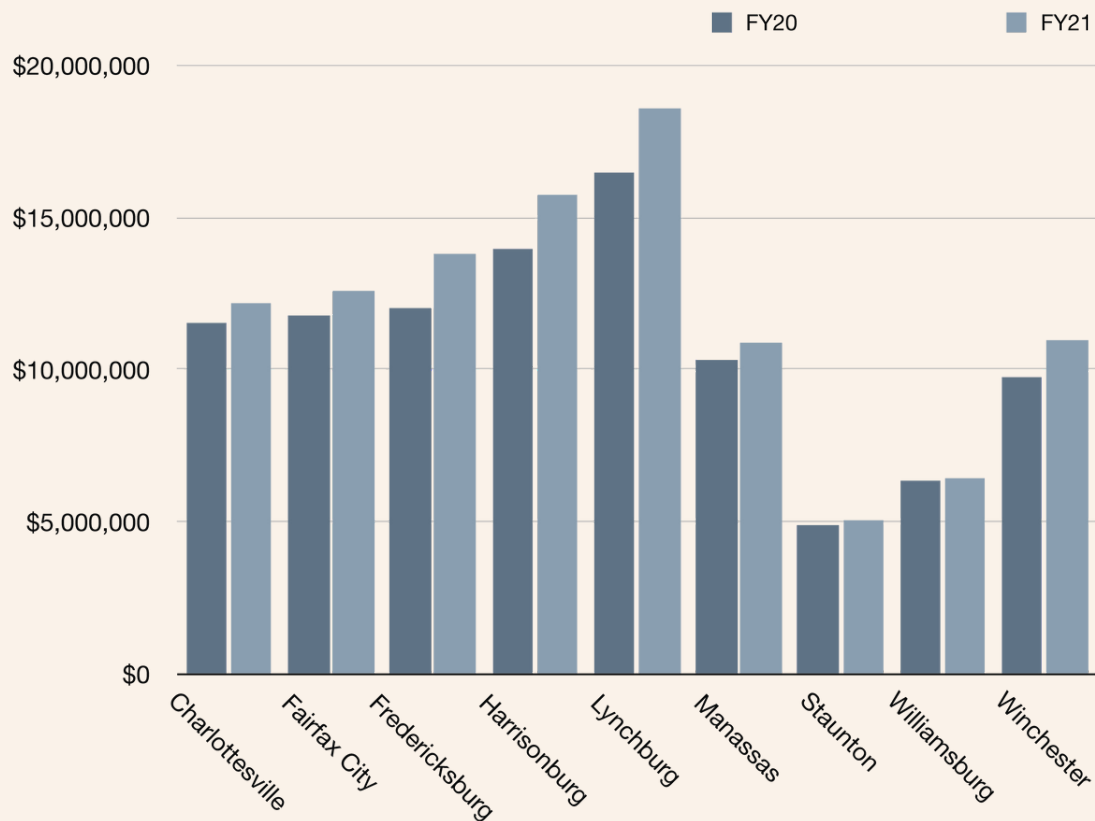
Real Property Tax Comparison

City	Population	Tax Rate	FY22	FY23
Lynchburg	81,266	\$1.11	\$1,420	\$1,420
Charlottesville	49,477	\$0.95	\$3,463	\$3,936
Harrisonburg	54,049	\$0.86	\$1,750	\$1,908
Staunton	25,110	\$0.92	\$1,638	\$1,638
Roanoke	99,795	\$1.22	\$1,684	\$1,891
Winchester	28,310	\$0.93	\$2,365	\$2,367

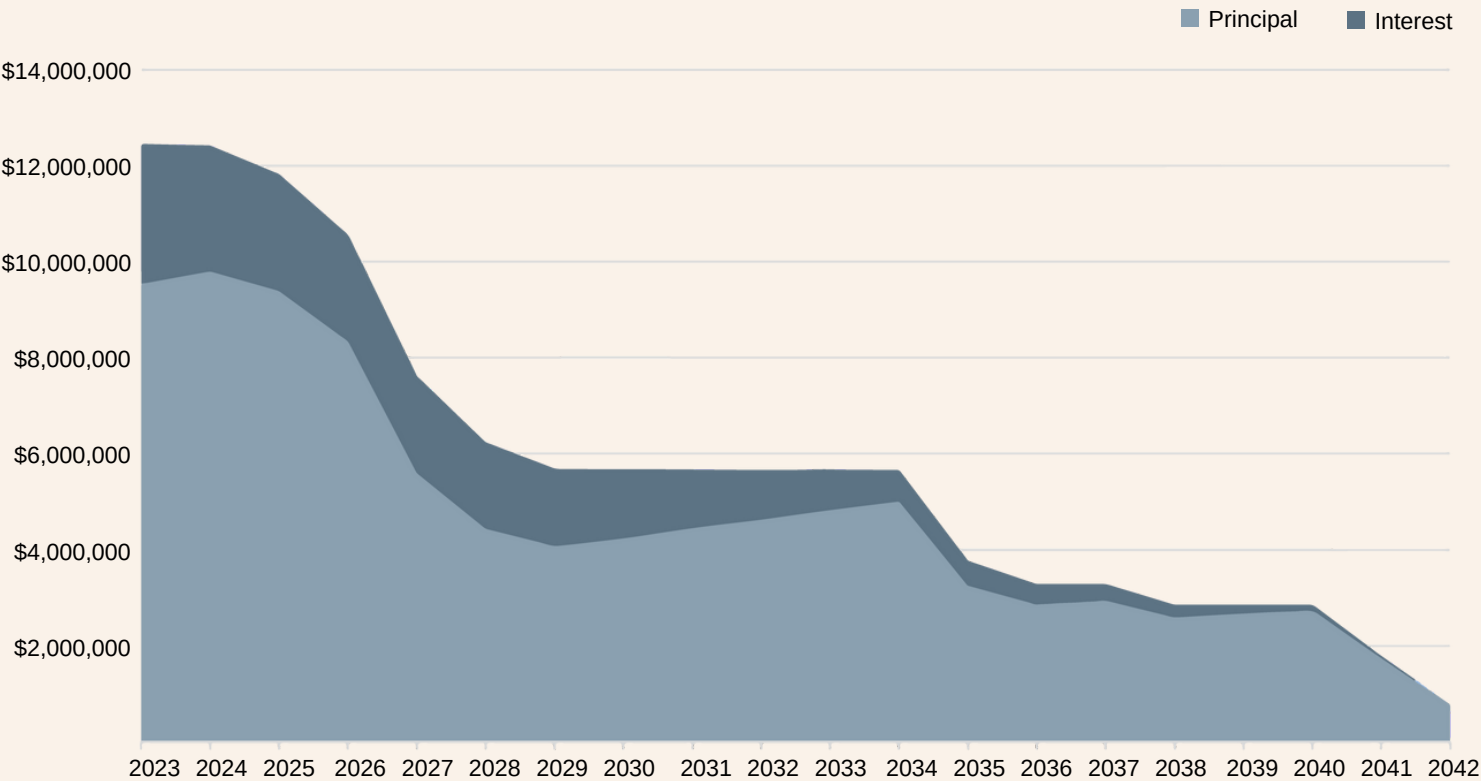


Sales Tax Comparison

City	Population	FY20	FY21
Charlottesville	49,447	\$11,497,058	\$12,202,161
Fairfax City	24,097	\$11,790,794	\$12,555,783
Fredericksburg	28,360	\$11,986,572	\$13,842,064
Harrisonburg	54,049	\$13,971,040	\$15,756,075
Lynchburg	81,266	\$16,478,533	\$18,586,355
Manassas	41,501	\$10,358,470	\$10,847,231
Staunton	25,110	\$4,855,330	\$5,018,212
Williamsburg	14,444	\$6,388,075	\$6,424,415
Winchester	28,310	\$9,724,767	\$10,934,790



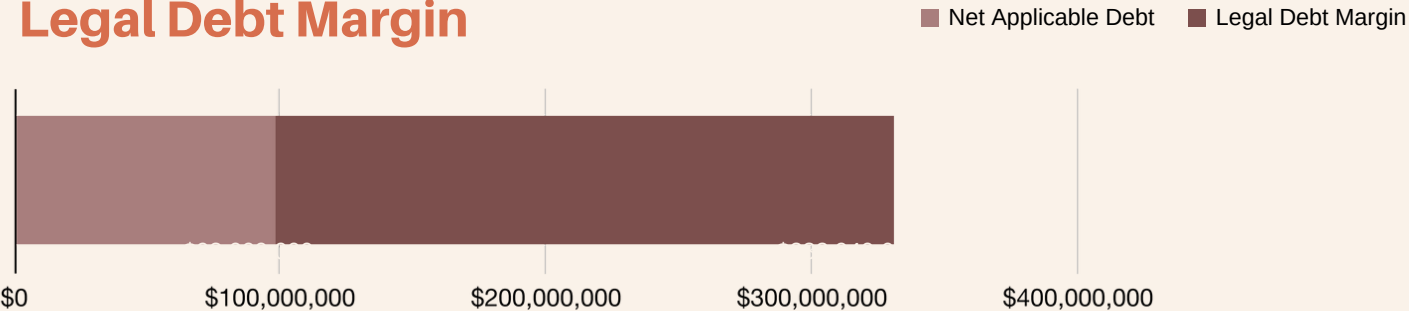
City Debt Profile



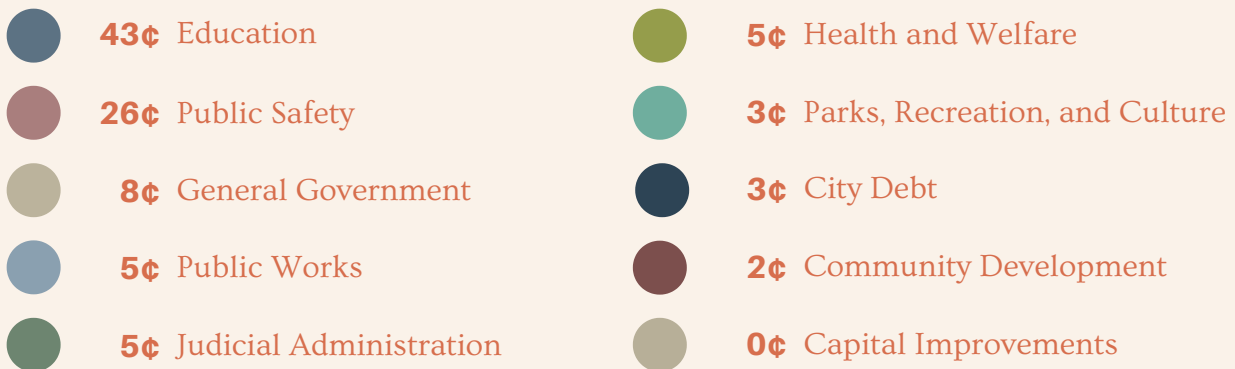
Fiscal Year	Principal	Interest
2023	\$9,553,956	\$2,895,689
2024	\$9,813,414	\$2,617,127
2025	\$9,405,443	\$2,428,727
2026	\$8,342,975	\$2,222,503
2027	\$5,605,125	\$2,011,379
2028	\$4,440,000	\$1,805,986
2029	\$4,080,000	\$1,609,436
2030	\$4,250,000	\$1,425,546

The City pays principal and interest payments at various predetermined times throughout the year to pay for previously issued debt for major capital projects. The City's Utility Fund also has revenue bonds that are paid for by the water and sewer revenues, while the Parking Authority has revenue bonds that are paid for by the fees charged in the garages and other revenues generated by the Authority.

Legal Debt Margin



Your Tax Dollar at Work



How your taxes effect revenue

5.3%

Virginia sales tax

12%

Percentage of
General Fund revenue
provided by sales tax

48%

Percentage of
General Fund revenue
from property tax

Annual Budget Calendar

November

Budget discussions begin internally

December

Deadline for departments to submit budget requests to Finance for review

February

Finance Department submits budget request to City Manager for review with department directors

March

City Manager reviews budget options with City Council

April

City Manager submits the proposed budget and budget message to City Council

May

Advertisement submitted to newspaper for final budget hearing

June

Council adopts budget and Capital Improvement Plan (CIP)

July

Budget and CIP printed and distributed



Recognition

1 Distinguished Budget Presentation

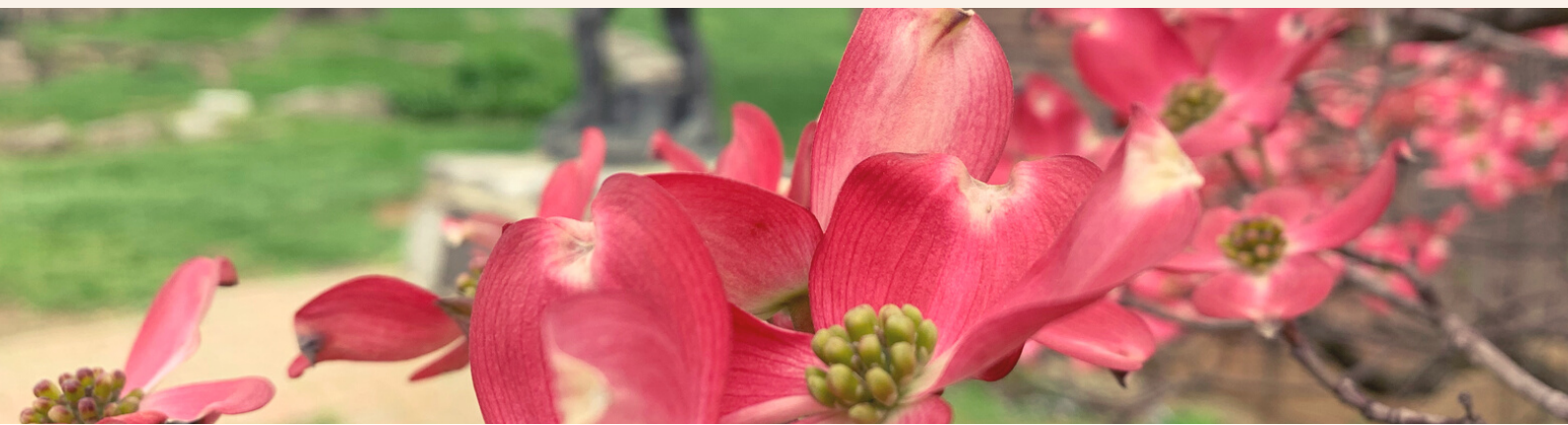
Received from the Government Finance Officers Association of the United States and Canada for the 9th year for the City's FY22 budget document, this is the highest form of recognition in government budgeting.

2 Certificate of Achievement in Financial Reporting

Received from the Government Finance Officers Association of the United States and Canada for the 29th consecutive year for the City's comprehensive financial report (CFR). This is the highest form of recognition in government accounting and reporting.

3 Highest Possible Bond Rating

Received a AAA bond rating from Standard & Poors, the highest possible bond rating, in addition to an Aa2 rating from Moody's and an AA+ from Fitch. Rates reflect sound financial management, safety of investing in City bonds, and allows the City to borrow at low interest rates.



Capital Improvement Plan

General Government

\$200,000	Social Services Building Improvements
\$175,000	City Hall Elevator Replacement
\$300,000	Fire and Rescue Station
\$3,000,000	Green Circle Trail
\$800,000	Millwood Avenue Traffic Improvements
\$120,000	Synthetic Ice Rink
\$275,000	Overhead Athletic Field Lighting
\$500,000	Preston Field Improvements

Utilities

\$200,000	Sewer Pump Station Replacement
\$200,000	Jefferson Street Water Pump Station
\$7,000,000	Water and Sewer Main Replacements*

*Revenue Bonds

Schools

\$100,000	Daniel Morgan Rooftop HVAC units
\$210,000	School Bus Replacement
\$1,000,000	John Handley High School Track Replacement
\$400,000	Frederick Douglass Elementary School Traffic Flow

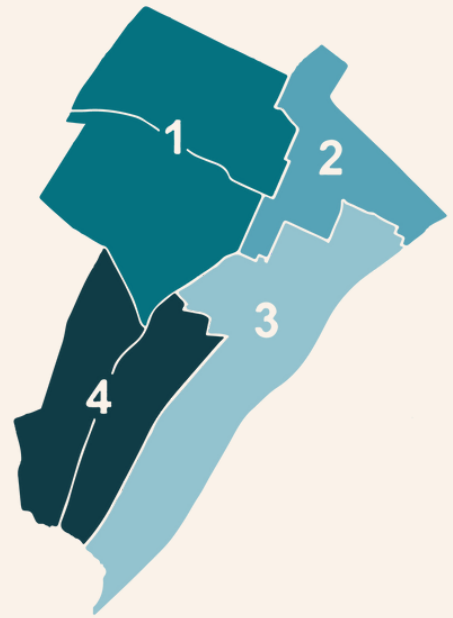
List does not include State or Federal Funds.

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City Council



Mayor David Smith
At Large
Council President



John Hill
Ward 2
Vice Mayor



Kim Herbstritt
Ward 3
Vice President



Richard Bell
Ward 1



Les Veach
Ward 1



Evan Clark
Ward 2



Corey Sullivan
Ward 3



Phil Milstead
Ward 4



Madelyn Rodriguez
Ward 4



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